

**Module 5: Social and Environmental Issues** 

### Transport and Sustainable Rural Livelihoods

Session: 5.3

Part 1

Presentation: 5.3a













#### The Training Modules

Module 1. Policies and Strategies

Module 2. Planning, Design, Appraisal and Implementation

Module 3. Management and Financing

Module 4. Rural Mobility

This Module

Module 5. Social and Environmental Issues



### Module 5: Social and Environmental Issues

Session 5.1 Social benefits of rural transport

Session 5.2 Women and rural transport in Africa and Asia

This session

Session 5.3 Transport and sustainable rural livelihoods

Session 5.4 Environmental impact assessment and management

Session 5.5 Concepts of rural transport surveys

Session 5.6 Role play on rural transport



#### 1. Introduction

#### Learning Objectives

By the end of the session participants will be able to:

- Describe the components of the SL framework
- Explain how transport affects livelihoods, especially of the rural poor
- Analyse how transport policies and institutions affect livelihoods issues



#### Session Overview

- Background to livelihoods approaches
- The Sustainable Livelihoods Framework
- Impact of transport on livelihood capitals (assets)
- The role of policies, institutions and processes (PIPs)



## 2. Background to livelihoods approaches (2001)

- Department for International Development (DFID) of UK
  - commitment to the elimination of poverty
  - in line with international development targets
- Strategy
  - Policies and actions which promote sustainable livelihoods
  - Better education, health, opportunities the poor
  - Protection and better management of the natural and physical environment



#### A sustainable livelihoods (SL) focus: -

- People centred
- Builds on the existing assets of poor people community and individuals
- Aims to strengthen the sustainability of the poor people's livelihoods
- Is underpinned by a core set of principles
- Uses a framework for holistic analysis



### The SL framework developed by DFID intended to:

- Define the scope & analytical basis for the analysis of livelihoods
- Assist in understanding the complexity of rural livelihoods
- Become a shared point of reference
  - enabling the complementarity of contributions
  - trade-offs between outcomes to be assessed
- Provide the basis for developing concrete intermediate objectives
  - which DFID should pursue with its partners



## 3. The Sustainable Livelihoods Framework

What is a livelihood?

What makes a livelihood sustainable?



#### A livelihood is ....

the <u>capabilities</u>, <u>assets</u> (material & social resources) and <u>activities</u> required for a means of living.

#### A livelihood is sustainable when ...

- (it can cope with and recover from stresses and shocks,
- and maintain or enhance its capabilities and assets both now and in the future,
- while not undermining the natural resource base.'

(DFID 1999)



#### Components of the SL framework

Capital (or assets)

Livelihood strategies

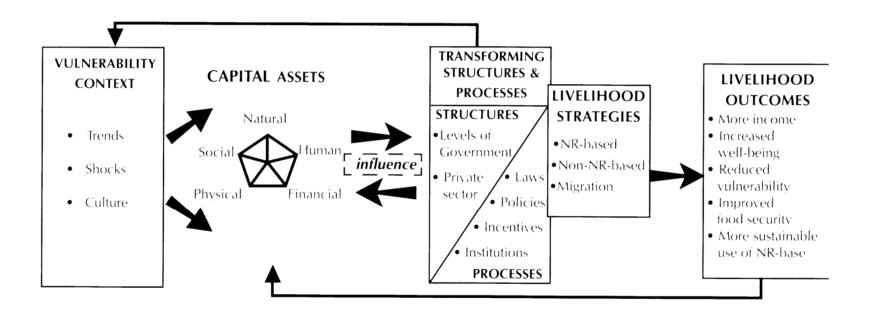
Policies, institutions & processes (PIPs)

Vulnerability context

Livelihood outcomes



Figure 1: Sustainable rural livelihoods: Framework



"Transforming Structures and Process" became more commonly referred to as: policies, institutions and processes (PIPs) by 2002



## Capital (or assets)

Used by people to pursue livelihood strategies

- Natural Capital
  - land, water, wildlife, biodiversity, environmental resources
- Social Capital
  - networks, membership of groups, relationships of trust, access to wider institutions of society
- Human Capital
  - skills, knowledge, ability to labour and good health
- Physical Capital
  - basic infrastructure transport, shelter, water, energy and communications, production equipment
- Financial Capital
  - savings, credit, regular remittances, pensions



### Livelihood strategies

- The choices people make to build their assets:
  - increase agricultural production
  - cultivate more land
  - diversify into off-farm income-earning activities
  - migrate temporarily or permanently
- © Combination of activities = livelihood portfolio
- A portfolio will be diversified over time
  - between households, communities and generations
  - livelihood strategies are dynamic
  - requires a historical and holistic analytical approach



## Policies, institutions & processes (PIPs)

- Used to be known as "Transforming Structures and Processes"
- The PIPs component describes
  - policies
  - laws, legislation (formal institutions)
  - norms, beliefs, culture (informal institutions)
  - organisational structures
  - the change taking place in policies and institutions

#### PIPs

- define poor people's livelihood options and strategies
- determine who gains access to assets
- influence the effective value of each asset



### Vulnerability context

#### Trends

 change over time in such factors as: commodity prices, employment levels, population growth rate, global warming

#### Shocks

- floods, earth quake, sudden illness, civil unrest
- Analyses poor people's ability to cope with the impact of these trends and shocks



### Livelihood outcomes

- The result of strategies used by people to build their asset base, e.g.
  - More income/ sustained income
  - Increased well being
  - Reduced vulnerability
  - Improved food security
  - More sustainable use of the natural resource base



#### A livelihoods approach .... the implications

- Requires the active participation of all sectors which have a vested interest in increasing the capital assets of communities
- For the transport sector
  - how should it be perceived within this analytical framework?
  - what sorts of contributions can it make towards the promotion of sustainable livelihoods?



#### The transport sector and livelihoods

- Transport sector associated mainly with improvements in physical capital
- But access to transport and other services (schools, health clinics, markets)
  - is integral to the development of all the capital assets
- Transport practitioners have a significant role to play in
  - understanding and supporting sustainable livelihoods
    - part of a multi-sectoral analysis of communities and their livelihoods

# Impact of transport on livelihoods of the rural poor



#### **Group Activity**

- A. What is the impact of transport on livelihood capitals (assets)?
- B. How do policies and institutions associated with transport affect livelihoods?



## 4. Impact of transport on livelihood capitals (assets)

#### The context for analysis

- © Characteristics of a typical rural transport environment:
  - low population densities
  - low levels of economic activity low incomes
  - low vehicle ownership levels
  - inferior provision of roads (quality & quantity)
  - near absence of regular transport services
- Travel takes place at very low levels compared with urban communities



### The impact of transport on the following livelihood capitals:

Natural capital

Social capital

Human capital



Physical capital

Financial capital



#### Natural capital

- Transport development may bring environmental degradation
- Urban areas
  - high volumes of traffic (air pollution, noise)
- Rural road construction
  - ill-effects on slope stability, erosion, natural drainage patterns
- © Erosion = a major environmental impact



#### Natural capital

- Measures to control erosion
  - Design of roads
    - > e.g. appropriate drainage channels, culverts
  - Implementation of road works
    - e.g. quickly establishing vegetation on exposed slopes
  - Labour-based (as opposed to heavy machinery) methods have more precision and sensitivity of application



#### Natural capital

- Indirect environmental impacts
  - less easy to predict, as likely to be long-term
- Changes in land-use
  - from greater accessibility
  - roads used to 'open up' tropical rain forests of Brazil
  - > encouraged settling of farming communities
  - > at the expense of indigenous peoples' livelihoods
  - > at the expense of the natural ecology
- Roads also improve livelihood outcomes:
  - better access to natural assets
  - better management of forest resources



- Social development approach behaviour of individuals is determined by
  - economic rationalism
  - society, culture, the times in which we live
  - structures and networks of social relationships and obligation
  - knowledge and values
- Only by shared respect between indigenous knowledge and values, and technical skills can sustainability be achieved'



- Travel is an essential component of the livelihoods
- Main means for communities to access the outside world
  - selling their output (produce and labour)
  - provisioning their needs
  - access facilities and services
  - social bonding and development
- © Cost benefit analysis not well suited to capturing these benefits



- Transport development improved the condition of the poor
- But the very poor unlikely to be affected
  - do not have a sufficient standard of living to take advantage of transport improvements
- Zambia the very poor
  - owned little livestock and little land
  - could not take advantage of reduced marginal transport costs to grow more cotton



- In Tanzania women
  - undertake 75% of all transport tasks
  - less likely to take advantage of rural transport improvements (e.g. better public transport services)
    - >as they rarely have independent sources of income
  - are socially excluded
- Transport improvements must consider needs and social responsibilities of women
  - to avoid the benefits of programmes going disproportionately to men



#### Human capital

- Development of rural transport infrastructure & services
  - improves access to human assets: health, education
  - stimulates agricultural production, marketing potential
  - increasing income generation and surplus capital to spend on essential services
  - provides employment labour based techniques for road construction and maintenance
- But! transport development also
  - raises exposure to traffic and traffic accidents



#### Human capital

#### Road safety issues

- account for 1-2% of gross national product in lost output & commitment of medical, police resources
- fatality rates higher in poorer countries
- lack of insurance, free health-care, other government support .....
- households lose earnings of productive members incapacitated by accidents

#### Poor affected disproportionately

- less able to meet medical expenses
- less resources to fall back if incapacity is prolonged
- more at risk on the roads more likely to be walking



#### Physical capital

- Roads and transport a key element of a country's infrastructure
  - typically 20% of total investment is spent on maintenance

#### But!

- over-design of roads in rural context
  - led to small measurable benefits (vehicle operating cost & time savings) compared to construction costs
  - improving vehicle access using simple methods gives 100 times more benefit
    - > ... than upgrading a earth track to gravel standard
    - > ... from the viewpoint of farmers



#### Physical capital

Study in Ghana examined the effect of **access** standards on farm gate prices and transport cost savings

Headloading along a rough path



Vehicle movement along a track

Much greatersavings

Track



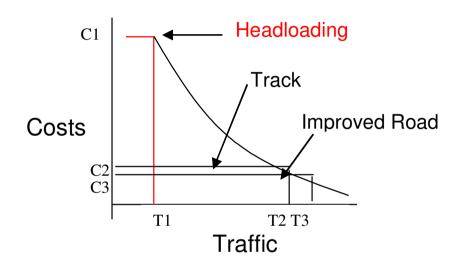
Gravel pavement

Much less savings



#### Physical capital

	Length of access to be upgraded	
	5 km	20 km
Upgrade from earth to gravel road	0.08	0.29
Upgrade from path to earth road	11.4	70.6



Percentage increase in farm-gate price of maize with improved access

Graph of cost effectiveness of upgrading to a motorable track



#### Financial capital

- In the past main goal of transport investment = reduce transport costs
  - contribute to more efficient economy
- Urban context: congestion is a key problem
  - main savings from transport investment (traffic management, public transport services, road widening) = reduced travel times
    - > improved labour productivity
- Rural context
  - main savings = vehicle operating costs
    - ➤ lower farm input and produce prices



#### Financial capital

- Improving efficiency & reducing costs of the transport sector
  - Important contribution to sustainable development

### But! ... may not yield tangible benefits for the rural poor

#### For example ...

- © Constructing an all-weather road may be of little value to a rural community
  - if transport operators fail to provide services along the new road



#### Financial capital

- There is a vital and inextricable link between the transport sector and other sectors
  - services
  - e.g. health facilities require effective means of access: both roads and transport services



## 5. The role of policies, institutions and processes (PIPs)

previously - transforming structures and processes

- Transport sector is relatively well organised
  - long established body of law, regulations, standards
  - organisational frameworks

#### But!

- Many of these instruments are out of step with current practices and thinking
  - evasion is common
  - enforcement is weak and often corrupt
- Resources for implementing and monitoring the laws often insufficient and unavailable



#### Institutional developments

#### Take

- lot of time, continual supervision
- detailed planning, training, management
  - >... to bring about changes in attitudes, working habits, and resource use
- These elements are often missing or ill-conceived
  - result = many schemes are badly served in implementation



#### Education and training

- … are key processes
  - offer real opportunity for beneficiaries to participate
- But: resources required are not readily available
  - e.g., teaching driver skills and road safety education - very low priority
  - embryo organisations trying to promote these activities ... but they are poorly resourced, and lack the appropriate materials



#### Capacity building

- Strong development in domestic construction capacity
  - encouraged by Ministries
  - e.g., Ghana's Ministry of Roads and Transport runs regular support courses for local labour-based and other local contractors
- Consulting industry developing rapidly
  - several highly successful local firms
  - undertake road feasibility and detailed design work
  - provide supervision services



## Limited resources - require new funding mechanisms

- Private participation with associated risk and profit sharing
- New ways of funding public bodies:
  - car insurance levies to fund road safety programmes
  - road taxes and tolls to fund road investment programmes
  - driver examination fees to cover the cost of the driving test provision
- sustainable mechanisms align the users with the costs which they incur



- Transport impacts on livelihood options
- Analysis of transport development requires a holistic understanding of development opportunities and priorities at the community level
- Poor farmers might not appreciate the benefits of better access without additional extension facilities to help
  - e.g., taking up cash crop production



#### A livelihoods analysis

- does not provide a definitive answer to the development problem
- assesses possible outcomes of the project in terms of impacts on stakeholders
- can suggest policy and institutional changes needed to help support livelihoods and associated development of the transport sector
- captures some qualitative impact of transport development
  - usually outside conventional cost-benefit analysis
  - traditionally applied to the assessment of transport schemes



- A livelihoods analysis
  - can identify appropriate entry points for transport development
    - because of transport's key supporting role to other sectors, it is likely to feature in many livelihoods programmes



The livelihoods approach reminds us that transport is a service industry: a means to an end - not an end in itself

- Development of transport must be seen in the wider context of
  - individual, household, community development
- Impacts of transport need to be addressed beyond the basic level of economics
  - must consider social and environmental concerns and aspirations



- Policies and actions for sustainable livelihoods should contribute to:
  - sound policies and pro-poor economic growth
  - development of efficient, well regulated markets
  - access of poor people to land, resources and markets
  - good governance and the realisation of human rights
  - the prevention and resolution of conflicts
  - the removal of gender discrimination

